

# City of Victorville



## Action Plan Fiscal Year 2021-2022

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Annual Action Plan  
2021

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# Executive Summary

## AP-05 Executive Summary - 91.200(c), 91.220(b)

### 1. Introduction

The City of Victorville’s Community Development Block Grant (CDBG) program is authorized by the Housing and Community Development Act of 1974, which provides eligible entitlement communities with annual grant allocations that can be used to provide decent housing, suitable living environments, and expanded economic opportunities, principally for low and moderate income persons. The City became an entitlement community in 1997.

The City’s Home Investment Partnership (HOME) grant is authorized under Title II of the Cranston-Gonzales National Affordable Housing Act of 1990. HOME funds are required to be used for affordable housing activities. In 2003, the City formed a HOME consortium with the Town of Apple Valley (the “HOME Consortium”) in order to meet the threshold of obtaining HOME entitlement status with the Department of Housing and Urban Development (HUD), which results in an annual allocation of funds to both communities.

Pursuant to Section 24 CFR Part 91, HUD has established regulations that set forth the Consolidated Plan process. The Consolidated Plan (ConPlan) is designed to help states and local jurisdictions to assess their affordable housing and community development needs, market conditions, and to make data-driven, place-based investment decisions. The Consolidated Plan, which may have a duration of between 3 and 5 years, describes the jurisdiction’s community development priorities and multiyear goals based on an assessment of housing and community development needs, an analysis of current housing and economic market conditions and available resources. Subpart E of Section 24 CFR Part 91 requires local governments that participate in a consortium to include said consortium in the ConPlan. Pursuant to this regulation, on April 18, 2017, the City of Victorville adopted the 2017-2021 Consolidated Plan, including the required consortium component.

The Consolidated Plan is carried out through Annual Action Plans, which provide a concise summary of the actions, activities and the specific federal and non-federal resources that will be used each year to address the priority needs and specific goals identified by the Consolidated Plan. Each year, grantees must submit an updated Action Plan describing the specific planned uses for the HUD entitlement funds. This FY 21-22 Annual Action Plan represents the Fifth Program Year of the 2017-2021 Consortium Consolidated Plan and will presented to the Victorville City Council on April 20, 2021.

## 2. Summarize the objectives and outcomes identified in the Plan

**This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.**

The Consolidated Plan addresses the needs, priorities, goals, and allocation strategies for CDBG and HOME funding for program years July 1, 2017 to June 30, 2022.

Section 101(c) of the authorizing statute sets forth the primary objective of the program as the development of viable communities by the provision of decent housing, a suitable living environment, and expanding economic opportunities, principally for persons of low and moderate income. The statute further states that this is to be achieved in the CDBG program by ensuring that each funded activity meets one of three named national objectives. Those three objectives are identified as: benefiting low- and moderate-income persons; preventing or eliminating slums or blight; and meeting an urgent need. For the City of Victorville's 2017-2021 ConPlan, the following national objectives will be met:

- Benefiting low- and moderate-income persons; and
- Preventing or eliminating slums or blight.

Based on the aforementioned objectives, the City will achieve the following outcomes:

- Provide suitable living environments for Victorville's residents;
- Enhance the quality of life for residents by encouraging decent and affordable housing for residents within the consortium; and
- Expand economic opportunities.

### Funding Priorities

Based on an extensive public participation process during the Consolidated Plan process, the needs assessment and housing market analysis, the City of Victorville determined that funding should be directed to the following priorities:

- Supportive services for the homeless and at risk homeless;
- Human services;
- Need to increase economic development and employment opportunities;
- Housing programs; and
- Accessibility and Mobility

In May 2020 an additional priority need was added in order to include needs that address response to the COVID-19 pandemic. The additional priority need is:

- Support Coronavirus (COVID-19) and other infectious disease responses.

Activities under this priority must be to prevent, prepare for and respond to the spread of COVID-19. Activities include:

- Assistance to non-profit agencies in providing basic needs to support activities that relate to their coronavirus and other infectious disease responses. Services may include, but are not limited, to activities to assist senior services, food banks, substance abuse, domestic violence survivors, housing legal services, food and shelter, and additional case management opportunities.
- Subsistence payments provided to qualifying households directly affected by COVID-19 for homelessness prevention.
- Emergency expenses related to shelter activities and the homeless population, including those expenses to treat and/or prevent the spread of infectious diseases.
- Small business assistance with their COVID-19 recovery efforts.

### **3. Evaluation of past performance**

**This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.**

The City is responsible for ensuring compliance with all rules and regulations associated with the CDBG and HOME entitlement grant programs. The City's annual Action Plan and Consolidated Annual Performance Evaluation Report (CAPER) provide details about the goals, projects and programs completed by the City. The City recognizes that the evaluation of past performance is critical to ensure the City and its subrecipients are implementing activities effectively and that those activities align with the City's overall strategies and goals.

The City evaluates the performance of subrecipients providing public services on a quarterly basis. Subrecipients are required to submit quarterly progress reports, which include participant data, outputs/activities as well as data on outcome measures specific to each project. Prior to the start of the project, outcome measures are developed collaboratively by the subrecipient and the City, ensuring that they are aligned with the City's overall goals and strategies. The City utilizes the quarterly reports to review progress towards annual goals and works with subrecipients to adjust annual goals as needed.

In addition to the quarterly review of progress reports, the City conducts annual monitoring of all subrecipients to ensure compliance with program-specific and crosscutting federal regulations (e.g. non-discrimination, equal access, employment, contracting, environmental review, etc.). Subrecipient monitoring provides another opportunity to review progress towards overall goals and strategies and to ensure that the programs implemented by subrecipients are compliant with

both federal regulations and City requirements. Due to COVID-19 the City has postponed on-site monitoring.

The City's CAPER is presented to City Council for review each year. The plan presents successes and challenges during the year and highlights specific outcomes and achievements. This review process also provides an opportunity for the public to provide feedback on the City's performance.

#### **4. Summary of Citizen Participation Process and consultation process**

##### **Summary from citizen participation section of plan.**

As part of the Action Plan preparation and adoption process, citizens of the City of Victorville are afforded an opportunity to provide input on housing and community development needs; issues and problems affecting very-low and low income persons; to learn about various programs available and the expected amount of assistance provided; to assist in the development of local project proposals by giving input to project selections and funding distributions; and to participate in the implementation of funded activities. Through implementation of the Citizen Participation Plan, and pursuant to HUD rules and regulations (Section 104(a)(3) of the Housing and Community Development Act of 1974, as amended, and further augmented by program regulations under 24 CFR Part 91, Subpart B), a 30-day comment period is provided prior to the adoption of the Action Plan.

The 30-day public comment period, for review of the FY 2021-2022 draft Action Plan, commenced on March 19, 2021 and ended on April 17, 2021. A public notice was published in the Daily Press Newspaper on March 19, 2021 announcing the review period. The Action Plan was made available for public review on the City's website <https://www.victorvilleca.gov/government/city-departments/development/planning/housing-programs-425>. It was also available for review by requesting copies in by telephone, fax, or e-mail.

To broaden public participation in the development of the Action Plan, including outreach to minorities and non-English speaking persons, statements regarding the availability of special accommodations for non-English speaking persons and those with disabilities were printed on all written materials pertaining to development of the Annual Action Plan. Notices were published in both English and Spanish.

The City of Victorville encourages citizen participation, with an emphasis on participation by persons of very low and low income, as well as residents of target neighborhoods and/or neighborhoods which are eligible by definition under the Housing and Community Development Act of 1974, as amended. In order to reach as many participants as possible, the City notifies community organizations and agencies which advocate for persons of very low and low income, concerning participation and needs assessment opportunities and the availability of funds and programs. The City also contacted its local homeless shelter and other non-profit agencies, and entities representing the disabled population to encourage participation from their clients.

## **5. Summary of public comments**

**This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.**

At the March 2, 2021 public hearing, public service agencies provided testimony to the need of additional programs to assist the increase community need for utility and rental assistance. Additionally, the need to fund more youth-based programs is in high demand.

## **6. Summary of comments or views not accepted and the reasons for not accepting them**

The needs mentioned during the formal public hearings and City Council meetings throughout the year were taken into consideration when selecting programs to be funded in 2021/2022. All public comments and views received were accepted and taken into consideration in the 2021/2022 funding recommendations.

## **7. Summary**

The City of Victorville recognizes the need for coordination and collaboration between local governments, nonprofits and provider agencies in dealing with the challenges facing low- and moderate-income families. The City, its elected officials and community stakeholders work diligently to provide Victorville residents the resources in order to live healthy, safe and productive lives. By partnering with agencies that offer a diverse type of services, the City can meet the needs of its residents and its overall Consolidated Plan goals.

## PR-05 Lead & Responsible Agencies - 91.200(b)

### 1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	Victorville	Planning Department
HOME Administrator – Lead Agency	Apple Valley	Housing and Community Development
HOME Administrator – Participating Jurisdiction	Victorville	Planning Department

Table 1 – Responsible Agencies

### Narrative

The Planning Department is responsible for overseeing the administration of the City's Community Development Block Grant and Home Investment Partnership Program. The City is in a Consortium with the Town of Apple Valley for its HOME funds. The Town of Apple Valley acts as the lead agency and is responsible for the preparation of the five-year Consolidated Plan. Each jurisdiction is responsible for preparing its own CDBG Action Plan.

### Consolidated Plan Public Contact Information

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## **AP-10 Consultation - 91.100, 91.200(b), 91.215(l)**

### **1. Introduction**

The City of Victorville recognizes that partnerships with public and private entities are vital to the provision of effective assistance to Victorville residents. Each strategy prioritized by the City is only accomplished through effective collaborations with community partners. These partners provide the expertise needed to ensure quality service provision, housing development, and neighborhood revitalization efforts.

Coordination and consultation with public and private agencies are important to the City when developing the Annual Action Plan. The City will continue to work with several City departments, the San Bernardino County Housing Authority, non-profit organizations, and other stakeholders, to ensure that the gaps in services are being fulfilled.

**Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l)).**

The County of San Bernardino's Housing Authority is the principle provider of public and assisted housing within the jurisdiction. According to the Housing Authority's 2019 annual report (the latest report posted on their website), the most immediate need of the residents of public housing and Housing Choice Vouchers is the need for additional funding to assist wait list residents, as evidenced by the nearly 70,553 families on the Housing Choice Voucher and Public Housing waiting lists combined for the County.

In January 2021, the City completed its monitoring and compliance review of five City assisted affordable housing projects. All five properties, which are Northgate Village Apartments, Casa Bella Apartments, Rodeo Meadows Apartments, Impressions Apartments and Hillcrest Apartments, remain affordable and are in compliance with Federal and State regulations.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

In March 2017, The Housing Authority of the County of San Bernardino (HACSB) purchased the former Queen's Motel, originally comprised of 60 motel rooms, for the purpose of converting the building into a permanent supportive housing complex for the chronic homeless. The City partnered with HACSB by providing financial assistance in the form of a loan in the amount of \$1,509,505 as reimbursement of acquisition cost. The complex, now named Desert Haven, has been rehabilitated and converted into a 31 unit single and double occupancy apartment complex.

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HACSB will make the units affordable through the use of housing vouchers, with rent not to exceed 30% of the resident's adjusted gross income. HACSB is currently pre-qualifying potential residents and should be occupied by July 2021.

The City also participates in the coordination of the yearly Homeless Point in Time Count (PITC) with the San Bernardino County Office of Homeless Services. In November 2020 HUD issued a notice to all Continuums of Care (CoCs) providing guidance for the 2021 Point in Time Count during the Coronavirus (COVID-19) pandemic. As part of the guidance, HUD included an exemption allowance to permit CoCs to request an exemption to some or all of the unsheltered PITC requirements. The Office of Homeless Services submitted a request for exception citing concerns over the health and safety of the volunteers and the homeless population, the surge in COVID-19 cases during that time. The exception was granted by HUD.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

The City is not a direct recipient of ESG funding.

**2. Agencies, groups, organizations and others who participated in the process and consultations**

This year due to the Pandemic all public hearings and meetings were held through Zoom or some type of virtual meeting platform.

Agency/Group/Organization	Agency/Group/Organization Type	What section of the Plan was addressed by Consultation?	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?
Assistance League of Victor Valley	Public Service - youth	Human Services – support programs that encourage the development of responsible, motivated and educated youth	Attend public hearings and community meetings.
Victor Valley Community Services Council	Public services – elderly, disabled and handicapped	Housing Programs – rehabilitation of owner-occupied housing	Attend public hearings and community meetings. Very active in senior and disabled activities.
Victor Valley Domestic Violence	Public services – transitional housing and support services for victims of domestic violence and their families	Supportive services for the homeless and at risk, human services and housing programs-support the development of “one stop” resource centers to assist homeless; encourage programs that promote a healthy lifestyle.	Attend public hearings and community meetings. Member of Homeless Task Force. Very active in the community.
San Bernardino Sexual Assault Services	Public services – support services for victims of sexual assault	Human services – encourage programs that promote a healthy lifestyle.	Attend public hearings and community meetings. Very active in the community.

Inland Fair Housing and Mediation Board	Public services – fair housing provider	Human services – disseminate fair housing information through literature, media, referrals and workshops	Attend public hearings and community meetings. Hold fair housing workshops.
High Desert Second Chance	Public services – provide emergency services such as food and clothing	Supportive services for the homeless and at risk – food and nutrition services	Attend public hearings and community meetings. Developed new feeding programs due to the Pandemic. Very active in the community.
Rolling Start	Public services – disabled and handicapped	Human services – encourage programs that promote a healthy lifestyle	Attend public hearings and community meetings. Very active in the community.
Cedar House	Public services – transitional housing and support services for transitional aged youth from foster care	Supportive services for the homeless and at risk, human services and housing programs.	Attend public hearings and community meetings.

God's Hand Extended	Public services - provide emergency services such as food and clothing	Supportive services for the homeless and at risk – food and nutrition services	Attend public hearings and community meetings. Very active in the community.
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**Table 2 – Agencies, groups, organizations who participated**

**Identify any Agency Types not consulted and provide rationale for not consulting**

Every effort was made to consult a variety of service providers through various outreach techniques including virtual meetings and email blast to solicit input and participation through the planning process. Staff believes that all critical agency types were consulted during the participation and consultation process and has not intentionally failed to consult with any particular agency.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
City of Victorville General Plan 2030 – Housing Element	City of Victorville	Based on the Regional Housing Needs Allocation (RHNA) set forth by the State of California, the Housing Element is the City’s chief policy document for the development of affordable and market rate housing. Consistent with this policy document, the City will maintain and enhance the quality of existing residential neighborhoods and, promote and encourage fair housing opportunities for all economic segments of the community, regardless of age, sex, ethnic background, physical condition, or family size.
Continuum of Care	County of San Bernardino	The County of San Bernardino is a Continuum of Care applicant and conducts homeless counts, surveys of the homeless population, and strategic planning to end homelessness. Consistent with the goals of the CoC, the City of Victorville will provide support to nonprofits that meet the social services needs of the City residents with an emphasis on the homeless.
2020 Annual Report	Housing Authority of the County of San Bernardino	The City of Victorville refers to the Housing Authority’s plan to see what the community is lacking in housing for low income families and funding. The Housing Authority additionally administers the Housing Choice Voucher program for the City.

**Table 3 - Other local / regional / federal planning efforts**

## **Narrative**

The City's collaborative and cooperative planning partnerships with governmental, nonprofit and private entities are done to ensure that the City's below moderate-income resident's needs and issues are comprehensively evaluated and thoroughly addressed.

## **AP-12 Participation - 91.401, 91.105, 91.200(c)**

### **1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal setting**

The City of Victorville recognizes that Victorville residents are partners in the development and execution of the Action Plan. The Citizen Participation Plan (CPP) establishes a means by which citizens, public agencies and other interested parties can actively participate in the development of consolidated planning documents, including the Action Plan.

Using the CPP as a guide, Victorville sought community involvement and provided residents with opportunities to become involved in the development of the Annual Action Plan. Opportunities for citizen input were provided during the entire planning process, from the development of the Action Plan to reviewing the draft document, through publications, postings and public hearings. Outreach efforts were developed to reach diverse populations including to persons with disabilities, special needs populations and limited English-speaking persons.

**Citizen Participation Outreach**

Sort order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of Comments not accepted and reasons	URL
1	Public hearing notice # 1	Community stakeholders  Community residents, including limited English-speaking residents, specifically Spanish speaking residents	A public hearing notice for March 2, 2021 was published in ValleyWide Newspaper on February 19, 2021 in English and Spanish.  The public hearing notice was posted on the City's website and at the Victorville library.	No comments were received from the public notice. Inquiries were received regarding the virtual meeting and how to participate.	All comments were addressed.	<a href="https://www.victorvilleca.gov/government/city-departments/development/planning/housing-programs/public-hearings">https://www.victorvilleca.gov/government/city-departments/development/planning/housing-programs/public-hearings</a>
2	Public Hearing # 1	Community stakeholders  Community residents, including limited English-speaking residents, specifically Spanish speaking residents	A public hearing was held on March 2, 2021 virtually during the regular City Council Meeting.	Eight public comments were received which included request to support programs that promote fair housing services, youth services including foster/homeless youth programs, programs that assist residents that are food insecure, domestic violence and sexual assault programs.	All comments were considered. Victorville did not reject any comments received.	

3	Public Hearing # 2 notice and 30-day comment period for Action Plan	Community stakeholders  Community residents, including limited English-speaking residents, specifically Spanish speaking residents	A public hearing notice and 30-day comment period for 2021-2022 Action Plan was published in the Daily Press Newspaper on March 19, 2021 in English and Spanish.  The public hearing notice was posted on the City's website and at the Victorville library.	To date, no comments have been received.	TBD	<a href="https://www.victorvilleca.gov/government/city-departments/development/planning/housing-programs/public-hearings">https://www.victorvilleca.gov/government/city-departments/development/planning/housing-programs/public-hearings</a>
4	Public Hearing # 2	Community stakeholders  Community residents, including limited English-speaking residents, specifically Spanish speaking residents	TBD	TBD	TBD	

**Table 4 – Citizen Participation Outreach**

## Expected Resources

### AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

#### Introduction

One of the main obstacles to meeting community needs is inadequate resources. As with most of the priority goals, the needs far outweigh the City’s available resources, which are not sufficient to address all of the needs of low- and moderate-income persons or special needs residents in the City. It is anticipated that Federal and private funding sources for housing and community development programs will remain limited until the current economic conditions eventually recover. Even under these circumstances, the City strives to make progress in implementing its public improvement and public service projects and programs as well as meeting the established objectives.

The following section summarizes the major sources of funding available to carry out housing and community development activities in the City, and specifically identifies the City’s current year and projected funding levels over the remainder of the five-year plan period for formula grant CBDG program.

#### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 5				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Community Development Block Grant	Federal	Public Service Construction Administration	\$1,426,716	0.00	\$557,867.02	\$1,984,583.02	0.00	Entitlement Allocation Reallocation

Table 5 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

The City does not require that funded projects/programs provide matching funds. However, it is common for CDBG funded construction projects to include the use of non-federal funds.

**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

The City of Victorville seeks to meet a high priority local need by developing a 168-bed Wellness Center that will act as a 24-hour, low barrier, interim housing for homeless men, women, and families. The project will also provide recuperative care (medical respite) to homeless individuals needing emergency shelter and wraparound onsite support services. Along with shelter and

recuperative care the Wellness Center will provide both an on-site medical clinic and onsite support service offices that will be available to both occupants of the center and community residents. The Wellness Center will be developed on City owned property located in the north side of the City.

## **Discussion**

While the City of Victorville is responsible for the provisions of assistance to low- and moderate-income residents using entitlement funds, the City cannot achieve these goals on its own. There are many other organizations that carry out the strategies listed in the Plan using other federal, local and private funding sources. For instance, other City departments provide services to low- and moderate-income residents by utilizing funding from various sources such as state grants.

In addition, other local agencies and non-governmental organizations receive other federal and state funding to carry out these activities. For example, the San Bernardino County Housing Authority addresses the housing needs of eligible residents in the County through its various housing programs including voucher programs, public housing units, and other housing units owned by the authority and other partnerships.

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Provide suitable living environments for residents	2017	2021	Affordable Housing Homeless Non-Homeless Special Needs Non-Housing Community Development	Citywide	Supportive services for the homeless and at risk Human services	CDBG: \$1,785,971	Public service activities for Low/Moderate Income Housing Benefit: 3000 Households Assisted Other: 20 Other
2	Decent and affordable housing for consortia residents	2017	2021	Affordable Housing	Citywide	Housing programs	CDBG: \$109,612	Homeowner Housing Rehabilitated: 50 Household Housing Unit
3	Expand Economic Opportunities	2017	2021	Non-Housing Community Development	Citywide	Need to increase economic development and employment	CDBG: \$0.00	Jobs created/retained: 5 Jobs
4	Increase Access to Opportunity Areas - AFH	2017	2021		Citywide	Accessibility and Mobility	CDBG: \$50,000	Public service activities for Low/Moderate Income Housing Benefit: 100 Households Assisted
5	Fair Housing Services -AFH	2017	2021	Assessment of Fair Housing	Citywide	Accessibility and Mobility	CDBG: \$24,000	Public service activities for Low/Moderate Income Housing Benefit: 100 Households Assisted
6	R/ECAP housing and access to social services - AFH	2017	2021	Affordable Housing	Target area Census tract 99.05	Accessibility and Mobility	CDBG: \$15,000	Homeowner Housing Rehabilitated: 1 Household Housing Unit

**Table 6 – Goals Summary**

## Goal Descriptions

1	<b>Goal Name</b>	Provide suitable living environments for residents
	<b>Goal Description</b>	Support the development of "one stop" resource centers to assist homeless persons to acquire the necessary documentation and consultation (mental health, physical health and nutrition, job skills training, identification, social security and disability benefits, etc.) to achieve reentry into employment and housing; food and nutrition services; utility assistance; support the Homeless Outreach Proactive Enforcement (HOPE) program; support public safety efforts; provide resource directories for available services; provide community resource directory for all available services; encourage collaboration between agencies, faith-based organizations and other stakeholders to unify services; support efforts to increase volunteerism in public service programs.
2	<b>Goal Name</b>	Decent and affordable housing for consortia residents
	<b>Goal Description</b>	Transitional shelters; affordable housing for multi-family, single family, veterans; rehabilitation- owner occupied and rental; down payment assistance; code enforcement activity to improve neighborhood aesthetics and values; reduce overcrowding in occupied properties; consider establishing rent control for affordability; encourage collaboration between public agencies, developers, investors and other stakeholders to develop a wide-range of housing development.
3	<b>Goal Name</b>	Expand economic opportunities
	<b>Goal Description</b>	Increase job opportunity through education and job training programs; encourage small business development through business practices and fundamentals education: collaborate with state, county and local agencies that offer trade skills training and basic job search techniques; encourage local education facilities to offer education and training that will lead to employment opportunities in the community; support job creation through business friendly policies and practices.
4	<b>Goal Name</b>	Increase Access to Opportunity Areas - AFH
	<b>Goal Description</b>	The goal of increasing access to opportunity areas for low income Hispanics located in the Consortia will address the fair housing issues of significant disparities in access to opportunities and segregation. Based on the AFH analysis, Victorville had significant disparities in access to opportunities compared to Apple Valley. This is particularly the case for low-income Hispanics. When compared to other Race/Ethnic groups, Hispanics appear to be experiencing overarching patterns of access to opportunity and exposure to adverse community factors within the Consortia. Of the opportunities measured, Hispanics were indexed the lowest on average of the seven-categories. Contributing factors to these fair housing issues include, lack of public investments in specific neighborhoods including services or amenities; location and type of affordable housing; and Land Use and Zoning Laws.

5	<b>Goal Name</b>	Fair Housing Services - AFH
	<b>Goal Description</b>	<p>The Consortia provides fair housing information, outreach and enforcement resources through its contractor Inland Fair Housing and Mediation Board (IFHMB). IFHMB provides fair housing, mediation, housing counseling, alternative dispute resolution, senior services program, and many other services.</p> <p>Based on fair housing data, disparities may exist in the Consortia for groups of the disability protected characteristic. During this 5-year plan period, the Consortia will continue to contract for fair housing services with an emphasis of reducing the number of fair housing complaints based on disabilities to determine annual reduction as measured by 2016 levels.</p>
6	<b>Goal Name</b>	R/ECAP housing and access to social services AFH
	<b>Goal Description</b>	<p><b>Lack of Community Revitalization Strategies</b></p> <p>The Consortia has a small R/ECAP area, which is included in a much larger R/ECAP containing unincorporated areas of San Bernardino County. The R/ECAP only includes Census Tracts 99.05 which is within Victorville’s geographical boundaries. The Consortia’s knowledge of the R/ECAP as it relates to the housing and social service needs of the area is limited. The Consortia will perform a community assessment to better understand the needs of the area which will lead to strategic investments using CDBG and HOME funding. The objective is to show an improvement in the housing and social service needs of the area prior to the end of the 5-year ConPlan period.</p> <p><b>Lack of public investments in specific neighborhoods, including services or amenities</b></p> <p>In an attempt to remove the R/ECAP that incorporates Census Tract 99.05, the Consortia will utilize HOME funding and other housing programs to remove barriers that prevent people from accessing affordable housing. For instance, the City of Victorville’s Residential Rehabilitation loan program is meant to assist income qualified property owners to correct code violations and address health and safety issues. A significant number of low-income residents have expressed financial hardship that prevents them from correcting code violations, specifically connecting their failing septic system to the City’s sewer system. The newly revamped program will assist property owners with these delayed repairs.</p>

## AP-35 Projects - 91.420, 91.220(d)

### Introduction

#	Project Name	Allocation
1	Cedar House Life Change Center	\$15,000
2	Child Advocates of San Bernardino County	\$10,000
3	Family Assistance Program	\$15,000
4	God's Hand Extended	\$14,834
5	High Desert Homeless Services	\$30,000
6	High Desert Second Chance	\$10,000
7	Inland Fair Housing and Mediation Board	\$24,000
8	Moses House Ministries	\$20,000
9	Rock'n Our Disabilities Foundation	\$7,673
10	San Bernardino Sexual Assault Services	\$20,000
11	Symba Center	\$10,000
12	Victor Valley Domestic Violence	\$30,000
13	Community Services – Online Tutoring	\$7,500
14	Housing for All Corporation	\$50,000
15	Victor Valley Community Services Council	\$20,000
16	Building Department – Westwinds Fire Suppression Infrastructure	\$450,000
17	Building Department – Westwinds Reroof	\$310,406
18	Code Enforcement Department - Abatement	\$50,000
19	Code Enforcement Department – Code Enforcement	\$250,000
20	Code Enforcement Department – Demolition	\$125,000
21	Planning Department - Residential Rehabilitation Program	\$109,612.02
22	Planning Department - Victorville Wellness Center	\$95,215
23	Public Works – Graffiti Abatement	\$25,000
24	Administration	\$285,343

**Table 7 – Project Information**

### **Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

The primary obstacle to meeting the needs of the most underserved groups in Victorville, primarily low-income families, seniors, youth, and the homeless, is the general lack of funding resources available to the public and private agencies providing the services to meet those needs.

At the federal level, entitlement grants have not kept up with inflation, further decreasing funds available to provide services to meet needs within the City. With inflation, lower incomes, and the growing needs of low-income persons and special needs groups, the limited funding resources is a significant obstacle to meeting the underserved needs of the residents of Victorville.

## AP-50 Geographic Distribution - 91.420, 91.220(f)

**Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

While some programs/projects are geared towards CDBG Target Areas, the City of Victorville also partners with non-profit organizations (subrecipients of CDBG funds) that provide programs that assist low income individuals and households based on their income and therefore may be located anywhere within the city limits of Victorville.

### Geographic Distribution

Census Tract	Block Group	% Low/Moderate Population	Percentage of allocation to be used in target area as determined in ConPlan
91.16	4	85.71%	3
91.17	2	61.73%	3
91.19	3	54.04%	3
98.00	1	93.00%	3
98.00	2	70.91%	3
98.00	3	58.31%	3
98.00	4	62.01%	3
99.04	1	76.14%	3
99.04	2	63.73%	3
99.04	3	75.61%	3
99.05	1	65.76%	3
99.05	3	60.61%	3
99.08	1	53.00%	3
99.12	1	61.45%	3
99.12	2	51.23%	3
99.13	1	74.52%	3
99.13	2	65.61%	3
100.09	1	55.91%	3
100.25	1	54.95%	3
100.25	2	58.31%	3
100.26	2	58.71%	3
117.00	1	58.59%	3
121.01	3	79.21%	3

**Table 8 - Geographic Distribution**

## **Rationale for the priorities for allocating investments geographically**

The City used a place-based strategy during the planning period. The geographic distribution of funding is predicated somewhat on the nature of the activity to be funded. It is the City's intent to fund activities in the areas most directly affected by the needs of low-income residents and those with other special needs. The Action Plan directs investment geographically to an area benefit neighborhood. The area benefit category is the most commonly used national objective for activities that benefit a residential neighborhood. An area benefit activity is one that benefits all residents in a particular area, where at least 51% of the residents are low- and moderate-income persons.

### **Discussion**

While there are several constraints to meeting the needs of target income residents, the primary obstacle to meeting the needs of target income residents is that there is lack of funding to fully address all their needs. Even with the limited financial resources, the City attempts to address many of the needs of the community by funding non-profit organizations to address as many of the community needs as possible.

## **AP-75 Barriers to affordable housing -91.420, 91.220(j)**

### **Introduction**

Although housing cost has been generally lower in the High Desert, lower incomes and higher poverty rates make housing options simply unaffordable for many residents. The City of Victorville will address some of the following problems by offering programs to preserve the current housing stock or make the homeownership obtainable to lower income households.

### **Deterioration of housing stock**

Victorville's housing stock is aging. Many properties built before 1978 may have environmental hazards such as lead based paint. Due to remediation and other rehabilitation work required to bring units to current code standards, repairs and rehabilitation work may be prohibitively expensive for homeowners.

The City of Victorville will continue to fund its Senior Home Repair Program that will assist homeowners that are 62 years of age or older, permanently disabled or handicapped with a grant of up to \$15,000 to make eligible repairs to correct code violations and make health and safety improvements.

Additionally, the City will continue to fund a loan program for low- and moderate-income homeowners to correct code violations, address health and safety issues and improve their home's curb appeal.

### **Lack of communication between government and residents**

Resident feedback from the development of the 2017-2021 Consolidated Plan noted that the most significant challenge faced by the City to promote fair housing is communication with residents about housing discrimination, fair housing laws and rights, and the City programs available to them. Opening more avenues of communication between residents and the City will help address impediments such as a lack of understanding and promotion of fair housing by contracting with Inland Fair Housing and Mediation Board (IFHMB). In addition to providing landlord tenant mediation and fair housing services, IFHMB provides informational workshops that include topics such as housing rights and responsibilities, disability workshops with an overview of reasonable accommodations or modification request, and first-time homebuyer workshops. IFHMB's main office is located in Ontario, with a satellite office in the City of

Victorville.

**Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

The proposed actions to address barriers in FY 2021-2022 are described below:

- Expand housing repair activities, using multiple funding sources to lower the cost of home maintenance and improve housing stock.
- Invest in code enforcement activities to abate deterioration of housing stock.
- Reduce lead-based paint hazards in low- and moderate-income housing units by partnering with the County.
- Engage in code enforcement activities to address code violations.
- Continue to refer fair housing complaints to fair housing agencies.
- Educate city officials and staff about fair housing issues to improve the understanding and impact of municipal laws and regulations on affordable housing through presentations and meetings facilitated by Inland Fair Housing and Mediation Board.
- Implementation of the City's accessory dwelling unit (ADU) ordinance, allowing for the ministerial approval of ADU's and the allowance of second ADU units of lots zoned for single-family residences.
- Adjust land use development standards to reduce housing construction cost.

### **Discussion**

The City of Victorville will continue to pursue innovative partnerships, locate additional funding sources, and engage in comprehensive planning efforts with regional entities to reduce and remove barriers to affordable housing and fair housing choice.

## **AP-85 Other Actions - 91.420, 91.220(k)**

### **Introduction**

This section will describe the jurisdiction's planned actions to carry out the following strategies outlined in the Consolidated Plan:

- Foster and maintain affordable housing
- Evaluate and reduce lead-based paint hazards
- Reduce the number of poverty-level families
- Develop institutional structure
- Enhance coordination

In addition, this section will identify obstacles to meeting underserved needs and propose actions to overcome those obstacles.

### **Actions planned to address obstacles to meeting underserved needs**

Based on the public participation process, assessment of fair housing and housing market analysis during the planning of the ConPlan, the Consortia's underserved needs are as follows:

- Supportive services for the homeless and at risk homeless
- Human services
- Need to increase economic development and employment opportunities
- Housing programs
- Accessibility and Mobility

A major obstacle for the City of Victorville in meeting underserved needs is the lack of adequate financial resources to meet the growing needs of low- and moderate-income persons, including the homeless population. With the formation of the Apple Valley/Victorville Consortium, the City will continue to expand its housing programs to meet the growing need for affordable housing.

In addition, the City will continue to use CDBG funding to support public service agencies that address the special needs of the underserved, including the homeless, the potential homeless, the youth, seniors, female-headed families, victims of domestic violence, and the disabled.

### **Actions planned to foster and maintain affordable housing**

The Consolidated Plan identified a variety of barriers to the provision of affordable housing and also provided a strategy to address barriers. Outlined below are steps the City has identified it

will undertake during the Consolidated Plan planning period in an effort to overcome barriers:

The City will continue to consider alternate forms of residential development, including various types of small-lot, single-family subdivisions, accessory dwelling units, mixed-use residential, office and commercial developments. Victorville's Old Town area is marked for possible mixed-use developments.

The City anticipates continued participation in the Apple Valley/Victorville Consortium to expand its housing programs to meet the growing need for affordable housing through the use of HOME funds. Specifically, the City will support the following projects through HOME funding in FY 22-22:

- City of Victorville - Senior Home Repair Program

#### **Actions planned to reduce lead-based paint hazards**

The City of Victorville will continue to maintain policies and procedures to increase access to housing without LBP hazards. Funding is not provided until it is determined properties are free of LBP hazards.

#### **Actions planned to reduce the number of poverty-level families**

The City's anti-poverty strategy utilizes existing County job training and social service programs to increase employment marketability, household income, and housing options. Below are the goals for reducing the number of poverty-level families within the City of Victorville.

The City of Victorville will continue to:

- Fund job training and educational programs to increase a person's potential income;
- Provide home repair assistance to households that are low- and moderate-income households;
- Provide direct homeownership assistance to potential homebuyers to help increase a household's assets.

#### **Actions planned to develop institutional structure**

Victorville will address gaps and improve institutional structure using the following strategies:

- Reduce any gaps in services and expedite the assistance of housing improvements to eligible residents, dependent on available funding.
- To address housing needs, the City anticipates continuing to partner with the Town of

Apple Valley in the Consortium to receive HOME funds.

- Use a high level of communication and project coordination among City departments and support the City's efforts to stabilize the existing housing stock.
- The City will also work with the agencies and internal departments listed in AP-35 to bridge any identified gaps in the service delivery system. The City receives quarterly reports from the agencies and internal departments that receive funding in order to determine the accomplishments they have met.
- The City anticipates holding public meetings to solicit input regarding needs of the community during the annual planning process of the Action Plan.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

- To address housing needs, the City will continue to partner with the Town of Apple Valley to form a Consortium in order to receive HOME funds.
- The City will continue to work with the San Bernardino Office of Homeless Services, as well as Victor Valley Domestic Violence and High Desert Homeless Services to address homeless issues.
- Work with and financially support various Community Housing Development Organizations (CHDOs)

### **Discussion**

The City of Victorville is continuously refining its strategies to foster affordable housing, reduce lead-based paint hazards, reduce the number of families in poverty, develop institutional structure, and enhance coordination. By enhancing coordination and developing greater collaboration, the City will work to create an environment in which affordable housing, including permanent supportive housing, is sustained and encouraged.

## Program Specific Requirements

### AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

#### Introduction

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

#### Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1.	The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	
2.	The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan	
3.	The amount of surplus funds from urban renewal settlements	
4.	The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.	\$557,960.86
5.	The amount of income from float-funded activities	
	<b>Total Program Income</b>	<b>\$557,960.86</b>

#### Other CDBG Requirements

1. The amount of urgent need activities \$0.00

#### Discussion

During fiscal year 17-18, 18-19 and 19-20 eight activities did not spend their entire allocation making \$557,960.86 available to reallocate to eligible projects during FY 21-22.