

Consolidated Plan 2017-2021 Substantial Amendment 2020-1 Executive Summary

SUMMARY

Substantial Amendment 2020-1 is an addendum to Consolidated Plan 2017-2021 (ConPlan). The entire existing ConPlan is available on the City's website at:

<https://www.victorvilleca.gov/government/city-departments/development/planning/housing-programs-425>

Substantial Amendment 2020-1 amends the following areas of the existing ConPlan in response to the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) and various waivers provided by the U.S. Department of Housing and Urban Development (HUD):

- 2017-2021 Consolidated Plan
 - Updated Available Resources – To account for CDBG-CV Funds
 - Revised Priority Needs – To direct CDBG funds in accordance with HUD guidelines (COVID-19 Response and Recovery).
- Amended Citizen Participation Plan
 - Updated language that clarifies the use of waivers provided by HUD.

BACKGROUND

The March 27, 2020 passage of the Coronavirus Aid, Relief, and Economic Security Act (CARES Act), Public Law 116-136, provides \$5 billion in Community Development Block Grant funds to be used to prevent, prepare for, and respond to the Coronavirus (COVID-19). As an entitlement community, the City of Victorville ("City") received \$810,528 in Community Development Block Grant-Coronavirus (CDBG-CV) funds from the Department of Housing and Urban Development (HUD). To expedite the disbursement of the City's new CDBG-CV funds, via 24 CFR 5.110, the CARES Act authorized HUD to grant waivers to the public notice, public comment, and citizen participation plan requirements found in 24 CFR 91.105(2) and (k) and 24 CFR 91.40.

In addition to the public notice/comment waivers, the CARES Act also established the following regulatory waivers, all of which, the City of Victorville will utilize under proposed Amendment 2020-1:

1. The public services cap of 15% is suspended for the City's 2019, 2020, and new CDBG-CV funds.
2. The CARES Act allows for COVID-19 related pre-award costs for eligible reimbursable costs funded through CDBG-CV only. This does not apply to the City's 2019 and 2020 CDBG funds; pre-award costs are limited to no more than 25% or \$202,632 of the City's CDBG-CV grant amount.
3. The CARES Act permits the use of virtual public hearings when necessary for public health reasons.
4. The CARES Act permits Citizen Participation Plan Amendments and other Plan publications to occur concurrently.

The Substantial Amendment to the City's 2017-2022 ConPlan will result in the allocation of \$810,528 of CDBG-CV funds and further address the City's effort to comply with HUD's regulatory requirements in administering the City's CDBG Program, including CDBG-CV funds. The Amendment to the City's Citizen Participation Plan will expedite the City's disbursement of funds and accelerate the City's COVID-19 recovery efforts for its residents, businesses, and non-profit organizations.

AMENDMENTS TO THE CONSOLIDATED PLAN

Anticipated Resources

The Office of Community Planning and Development at the U.S. Department of Housing and Urban Development (HUD) allocates CDBG and HOME funds, which allocated \$810,528 of CDBG-CV funds on April 2, 2020. CDBG-CV funds may be used to assist in the City's response to the effects of the Coronavirus pandemic, such as community development needs including the provision of post-COVID-19 recovery emergency assistance to non-profits, small businesses, and low and moderate income residents.

Under Substantial Amendment 2020-1, the City has updated its "Expected Resources" table to include CDBG-CV funding for \$810,528. While the CDBG-CV funding has been added, CDBG & HOME allocations noted in the updated "Expected Resources" table date from the initial 2017-2018 ConPlan fiscal year will remain unchanged.

(Please note that changes are in italics.)

2017-2021 ConPlan
SP-35 Anticipated Resources – 91.420(b), 91.215(a)(4), 91.220(c)(1,2)

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	Federal	Community Development; Economic Development,	\$1,192,603	\$0.00	\$141,426.24	\$1,334,029.24	\$4,770,412	Total amount is based on FY 17-18 CDBG allocation and the previous year's program income. The expected remaining amount is based on a 4 year projection of CDBG allocated funding from FY 17-18 to FY 21-22
HOME	Federal	Affordable Housing	\$320,773	\$0.00	\$0.00	\$320,773	\$1,283,092	Total amount is based on FY 17-18 HOME allocation and the previous year's program income. The expected remaining amount is based on a 4 year projection of HOME allocated funding from FY 17-18 to FY 21-22
CARES Act (e.g. CDBG-CV, etc.)	Federal	Administration and Planning; Economic Development; Housing; Public Services	\$810,528 + additional allocation TBD (Available Year 4 of ConPlan – FY 19-20)	\$0	\$0	\$810,528 + additional allocation TBD		Total amount of \$810,528 + any additional allocation is authorized by CARES Act and calculated by HUD

SP-25 Priority Needs 91.415, 91.215(a)(2)

Under Substantial Amendment 2020-1, the City is will update priority need references in its 2017-2022 Consolidated Plan in order to add a sixth priority need regarding COVID-19 response and recovery.

Based on an extensive public participation process, the needs assessment and housing market analysis, the City of Victorville has determined to direct its funding to the following priorities, which have been updated to includes needs that address response to the COVID-19 pandemic:

Priority Needs	Status
1. Supportive services for the homeless and at risk homeless	Existing
2. Human services	Existing
3. Need to increase economic development and employment opportunities	Existing
4. Housing programs	Existing
5. Need to increase economic development and employment opportunities	Existing
6. <i>Coronavirus (COVID-19) and other infectious disease responses</i>	<i>New</i>

Plan Needs Assessment Overview - Summary of objectives and outcomes

1	Priority Need Name	Supportive services for the homeless and at risk homeless
	Priority Level	High
	Population	Extremely Low Families with Children Elderly Chronic Homelessness Individuals Families with Children veterans Victims of Domestic Violence Unaccompanied Youth Frail Elderly Persons with Physical Disabilities
	Geographic Areas Affected	City Wide
	Associated Goals	Provide suitable living environments for Victorville's residents

	Description	Support the development of "one stop" resource centers to assist homeless persons to acquire the necessary documentation and consultation (mental health, physical health and nutrition, job skills training, identification, social security and disability benefits, etc.) to achieve reentry into employment and housing; food and nutrition services; utility assistance; support the Homeless Outreach Proactive Enforcement (HOPE) program; support public safety efforts; provide resource directories for available services; provide community resource directory for all available services; encourage collaboration between agencies, faith based organizations and other stakeholders to unify services; support efforts to increase volunteerism in public service programs.
	Basis for Relative Priority	Needs assessment, consultation process and citizen participation process
2	Priority Need Name	Human services
	Priority Level	High
	Population	Low Moderate Middle Large Families Families with Children Elderly
	Geographic Areas Affected	City Wide
	Associated Goals	Provide suitable living environments for Victorville's residents
	Description	Support programs that encourage the development of responsible, motivated and educated youth; support the development of arts, music and culture in the community; encourage programs that promote a healthy lifestyle; develop public facility amenities that facilitate community involvement and recreation; disseminate fair housing information through literature, media, referrals and workshops; encourage programs designed to unite youth, seniors, veterans and disabled persons in mentoring and caregiving.
	Basis for Relative Priority	Needs assessment, consultation process and citizen participation process

3	Priority Need Name	Need to increase economic development and employment opportunities
	Priority Level	Low
	Population	Extremely Low Low Moderate Elderly Individuals Veterans Victims of Domestic Violence
	Geographic Areas Affected	City Wide
	Associated Goals	Expand economic opportunities
	Description	Increase job opportunity through education and job training programs; encourage small business development through business practices and fundamentals education: collaborate with state, county and local agencies that offer trade skills training and basic job search techniques; encourage local education facilities to offer education and training that will lead to employment opportunities in the community; support job creation through business friendly policies and practices.
	Basis for Relative Priority	Needs assessment, consultation process and citizen participation process.
4	Priority Need Name	Housing Programs
	Priority Level	High
	Population	Extremely Low Families with Children Elderly Chronic Homelessness Individuals Families with Children veterans Victims of Domestic Violence Unaccompanied Youth Frail Elderly Persons with Physical Disabilities

	Geographic Areas Affected	City Wide
	Associated Goals	Enhance the quality of life for residents by encouraging decent and affordable housing for residents within the consortium
	Description	Transitional shelters; affordable housing for multi-family, single family, veterans; rehabilitation- owner occupied and rental; down payment assistance; code enforcement activity to improve neighborhood aesthetics and values; reduce overcrowding in occupied properties; consider establishing rent control for affordability; encourage collaboration between public agencies, developers, investors and other stakeholders to develop a wide-range of housing development.
	Basis for Relative Priority	Needs assessment, consultation process and citizen participation process.
5	Priority Need Name	Accessibility and Mobility
	Priority Level	Medium
	Population	Low Moderate Middle Large Families Families with Children Elderly
	Geographic Areas Affected	Qualified Census Tracts
	Associated Goals	Provide suitable living environments for Victorville's residents
	Description	Develop and support efforts to improve mobility in the community; identify and remove barriers that impede accessibility in the community; support transit systems, mass and specialized, that enable residents to access destinations for employment, education, recreation and other essential purposes; support collaborative efforts to improve community and regional transit.
	Basis for Relative Priority	Needs assessment, consultation process and citizen participation process.

6	Priority Need Name	Support Coronavirus (COVID-19) and other infectious disease responses
	Priority Level	<i>High</i>
	Population	<i>Low income</i> <i>Moderate income</i> <i>Middle income</i> <i>Large Families</i> <i>Families with Children</i> <i>Elderly</i> <i>Small Businesses</i>
	Geographic Areas Affected	<i>Citywide</i>
	Associated Goals	<i>Provide suitable living environments for Victorville's residents</i>
	Description	<p><i>A variety of City implemented programs as well as direct allocations to eligible sub-recipients in range of activities such as:</i></p> <ul style="list-style-type: none"> <i>• Assistance to non-profit agencies in providing basic needs to support activities that relate to their coronavirus and other infectious disease responses. Services may include, but are not limited, to activities to assist senior services, food banks, substance abuse, domestic violence survivors, housing legal services, food and shelter, and additional case management opportunities.</i> <i>• Subsistence payments provided to qualifying households directly affected by COVID-19 for homelessness prevention.</i> <i>• Emergency expenses related to shelter activities and the homeless population, including those expenses to treat and/or prevent the spread of infectious diseases.</i> <i>• Small business assistance with their COVID-19 recovery efforts.</i>
	Basis for Relative Priority	<i>The CDBG-CV allocation was authorized by the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) to respond to the growing effects of the Coronavirus public health crisis.</i>

Amendment to Citizen Participation Plan

Additionally, under this Substantial Amendment, the City is including an amended Citizen Participation Plan, which was previously adopted on February 18, 1997 and amended on August 11, 2016. The City's most recent amendment to the Citizen Participation Plan on May 5, 2020 reflects adjustments to the public participation process as per the receipt of HUD's waivers and regulatory guidance. In response to the urgency of the COVID-19 pandemic, the Department of Housing and Urban Development released a series of waivers to streamline the approval process while also providing opportunities for the public to submit comments.

Specifically, to expedite actions to respond to COVID-19, per 24 CFR 5.110, HUD waived the Consolidated Plan requirements of 24 CFR 91.105(c)(2) and (k), 91.115(c)(2) and (i) in order to balance the need to respond quickly to the growing spread and effects of COVID-19 with the statutory requirement to provide reasonable notice and opportunity for citizens to comment on substantial amendments concerning the proposed uses of CDBG and HOME funds.

This document serves as the City's Substantial Amendment submittal to HUD for the following federal resources:

The Community Development Block Grant Coronavirus (CDBG-CV) Program - A special Program Year 2020 allocation which was authorized by the CARES Act, Public Law 116-136 to respond to the Coronavirus pandemic crisis. The City will use these funds to provide gap funding assistance to its residents, businesses, and non-profit agencies to further prevent, prepare for, and respond to the Coronavirus. Should additional funds be made available, the City will allocate these funds via its Substantial Amendment process as necessary.